RECEIPT #	Case 1:04-cv-11017-RCL	Document 1	Filed 05/20/2004	Page 1 of 15
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	Morcous MORGAN, Alien # A76 117 960) Civi	l Docket No:
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	-V)	
	John ASHCROFT, U.S. Att Michael GARCIA, Assistar Immigration and Customs E Bruce CHADBOURNE, Bo	nt Secretary, U.S Enforcement;)	1017 RCL
	U.S. Immigration and Custo			
	Andrea J. CABRAL, Suffol	lk County Sheri		
	Suffolk County, Massachus D	etts efendants/Resp) ondents.) MAG	STRATE JUDGE Deen

Saher Macarius, Esq. Law Office of Saher J. Macarius 21 Walsh St. Framingham, MA 01701 Tel. 508-879-4443 Fax. 508-879-5444 BBO #567460

VERIFIED PETITION FOR A WRIT OF HABEAS CORPUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF (WITH TEMPORARY RESTRAINING ORDER)

PETITIONER/PLAINTIFF (Petitioner), Morcous Morgan, by and through his undersigned counsel, hereby petitions this Honorable Court to issue a writ of habeas corpus to review his unlawful detention by the U.S.

VENUE

5. Venue lies in the Boston District of Massachusetts, the judicial district where the Petitioner is detained. 28 USC §2241 et. seq. and 28 USC § 1391.

PARTIES

- 6. Petitioner is a national of Egypt. He is detained at the Suffolk County House of Corrections in Boston, Massachusetts.
- 7. Respondent John Ashcroft is being sued in his official capacity as the United States Attorney General exercising authority over the Department of Justice, within which is located the Department of Homeland Security of which the Bureau of Immigration and Customs Enforcement is a part.
- 8. Respondent Michael Garcia is being sued in his official capacity as the Assistant Secretary for the U.S. Immigration and Customs Enforcement, which has the authority to investigate, arrest, detain, and remove non-citizens in the United States.
- 9. Respondent Bruce Chadbourne is being sued in his official capacity as Field Director of the Boston Office of the U.S. Immigration and Custom Enforcement. As such, he is the Department of Homeland Security designate for the Boston District, empowered to carry out the deportation order against the Petitioner. The Boston District encompasses Massachusetts, within which is found the Suffolk County House of Corrections. Mr. Chadbourne has ordered the unlawful detention of the Petitioner at the Suffolk County House of Corrections in Boston, Massachusetts, which, upon information and belief, is under contract with the U.S. ICE.

10.Respondent Andrea J. Cabral is being sued in her official capacity as the Sheriff of Suffolk County wherein the Suffolk County House of Corrections is located. In this capacity, she is responsible for the physical custody of the Petitioner.

FACTS

- 11.Petitioner is a native and citizen of Egypt. He entered the United States as a temporary visitor on or about September 23, 1998 and filed an application for asylum on or about February 24, 1998 with the U.S. Bureau of Citizenship and Immigration Services (BCIS) (than known as the Immigration and Naturalization Service).
- 12.Petitioner sought asylum in the United States because of harm he suffered as a Coptic Christian in an overwhelmingly Muslim country.
- 13.On July 27, 2000, the Immigration Judge found Petitioner credible but denied his applications for asylum, withholding of removal, and protection under the U.N. Convention Against Torture. Petitioner appealed this decision to the Board of Immigration Appeals. On July 29, 2002, the BIA denied Petitioner's appeal and entered a final order of removal. Petitioner filed a Petition for Review with the First Circuit Court of Appeals but said petition was dismissed as untimely on October 16, 2002. Petitioner thereafter filed a Motion to Reopen removal proceedings which was denied by the BIA on May 2, 2003.
 - 14.Petitioner is married to Erein Ibrahim, who is also an Egyptian citizen living in the United States. Together they have a son, Jonathan, who

was born in the United States.

15.On May 19, 2004, Petitioner was arrested and taken into government custody. Petitioner's arrest and detention have caused great emotional and psychological distress to Petitioner and his wife and son.

RIGHT TO JUDICIAL INTERVENTION

16. The basis for this Court's habeas jurisdiction to review the Petitioner's claim is contained in 28 USC §2241, the general grant of habeas jurisdiction bestowed on the federal district courts, which neither the Antiterrorism and Effective Death Penalty Act of 1996 (the AEDPA), Henderson v. INS, 157 F.3d 106 (2d Cir. 1998) cert. den. sub nom. Reno v. Navas, March 8, 1999, nor the IIRAIRA eliminated or amended.

17. The Petitioner is also entitled to have his detention reviewed under the common law and as a matter of constitutional right The Writ of Habeas Corpus is guaranteed by the Constitution and cannot be suspended except where "in Cases of Rebellion or Invasion the Public Safety may require it." U.S. constitution, Art. I, §9, Cl. 2(Suspension Clause).

18. In the present action, the petitioner asserts that his detention by the Respondent is in violation of the Constitution, the Immigration and Nationality Act, and the Administrative Procedures Act.

PETITIONER IS NOT A DANGER TO THE COMMUNITY AND IS NOT A FLIGHT RISK

19. This Petitioner's continued detention violates Section 241(c) of the Immigration and Nationality Act) "Detention, Release, and Removal of Aliens Ordered Removed". The Petitioner has no criminal record, has strong ties to the community, has a wife and young son, and is not a flight risk.

THE DISTRICT COURT HAS AUTHORITY TO ORDER PETITIONER'S RELEASE.

20. This District Court can properly exercise its authority and release Petitioner pending action on his removal case. Also a district court has the inherent power to release a petitioner as ancillary relief pending habeas corpus proceedings, where the court has found both a substantial claim for relief and extraordinary circumstances warranting release. See e.g. Mapp v. Reno, CV-99-4240 (CFS) slip op. at 3-4 (E.D.N.Y. Oct. 5, 1 999)(citing cases).

Petitioner's arguments in this vein are as follows: (1) that a district court's inherent authority to release a habeas petitioner on bail does apply in the immigration context; and (2) that the district court can exercise deferential review, even though there was no final detention decision to which to defer.

With regard to the first point, this Court should not distinguish the cases as they relate to habeas proceedings brought by prisoners in the criminal context and those in the immigration context. Federal courts have recognized that federal courts possess inherent power under the common law

dismissing a petition for habeas corpus); <u>United States ex rel. Beiftage v. Shaughnessy</u>, 212 F.2d 128 (2d Cir. 1954)(noting that the district court released immigrant on bail pending appeal); <u>Rubinstein v. Brownell</u>, 206 F.2d 449 (D.C. Cir. 1953)(finding under principles of habeas corpus that an immigrant was entitled to a preliminary injunction restraining the Government from revoking bail pending a proceeding to reopen an order of deportation), aff'd 346 U.S. 929 (1954); <u>Tam v. INS</u>, 14 F.Supp.2d 1184 (E.D.Cal. 1998).

IMMIGRATION DETENTION MUST COMPORT WITH DUE PROCESS.

21.Immigration detention involves the deprivation of a fundamental liberty interest and must be closely scrutinized to ensure that it is narrowly tailored to serve a compelling state interest. See Reno v. Flores, 507 U.S. at 30 1-2 (1993) (setting forth the standard for evaluating deprivations of fundamental liberty interests and citing, inter alia, U.S. v. Salerno, 481 U.S. 739, 746 (1987)). Deferential review is appropriate only where an alien is challenging a discretionary denial of release by the Attorney General.

IMMIGRATION DETENTION IMPLICATES AN ALIEN'S FUNDAMENTAL LIBERTY INTEREST IN BEING FREE FROM PHYSICAL INCARCERATION.

22.Freedom from physical restraint has always been at the core of the liberty protected by the Due Process Clause. <u>Foucha v. Louisiana</u>, 504 U.S. 71, 80 (1992); <u>see also U.S. v. Salerno</u>, 481 U.S. 739, 755 (1987). This

fundamental right applies to non-citizens as well whether they are in the country legally or illegally-- and is implicated by immigration detention pending deportation or removal proceedings. See Doherty v. Thornburgh, 943 F.2d 204, 209 (2d Cir. 1991) (even undocumented aliens have substantive due process right to be free of arbitrary confinement pending deportation proceedings), cert. dismissed nom. Doherty v. Barr, 503 U.S. 901 (1992). See Addington v. Texas, 441 U.S. 418, 425 (1979)(Commitment for any purpose constitutes a significant deprivation of liberty that requires due process protection.)(emphasis added)); Foucha v. Louisiana, 504 U.S. at 80(1992)(same); Harisiades v. Shaughnessy, 342 U.S. 580, 586 & n.9 (1952) (immigrants stand on equal footing with citizens under the Constitution in several respects, including the protection of personal liberty). Cf. Salerno, 481 U.S. at 748-749 (recognizing that in determining whether it comports with due process, a statute providing for pretrial detention must be evaluated in precisely the same manner as, inter alia, the detention of potentially dangerous resident aliens pending deportation proceedings.)

DEFERENCE IS NOT WARRANTED MERELY BECAUSE ALIENS HAVE NO ABSOLUTE RIGHT TO RELEASE FROM IMMIGRATION DETENTION.

23.In its opposition to requests to the federal district courts for release from custody, the Government often maintains that release from civil immigration custody pending removal has always been a privilege and a matter of grace, not a right or a constitutional entitlement. Petitioner states that the lack of an absolute right to release from immigration detention does not make the liberty interest that it implicates any less fundamental. A fundamental liberty interest in freedom from bodily restraint never provides an absolute entitlement to be free. Even citizens can be detained for non-

punitive purposes pursuant to Congress' legitimate and reasonable regulatory goals, and under those circumstances have no absolute right to release. See Salerno, 481 U.S. at 746 (the mere fact that a person is detained does not inexorably lead to the conclusion that the government has imposed punishment) (citation omitted). Similarly, Congress may authorize detention to ensure the appearance of aliens at removal proceedings and to protect the community during the removal process. However, since a fundamental liberty interest is at stake, such detention must comport with due process. Traditional due process scrutiny requires that deprivations of fundamental liberty interests must be narrowly tailored to serve a compelling state interest. See Reno v. Flores, 507 U.S. at 301-2 (1993) (citing, inter alia Salerno, 481 U.S. at 746 (1987)).

The Fifth Amendment of the Constitution provides that "[n]o person shall be ... deprived of life, liberty, or property, without due process of law." The argument of the Respondents that resident aliens do not have the same rights as citizens of the United States may have some value only where certain categories of rights are concerned, but certainly not where substantive, or basic human rights ("We hold all men to be created equal...") are concerned. The Supreme Court recognized long ago that deportable non-citizens, even those who are unlawfully present in the United States, are protected by the Constitution. See: Sin Vip Honarey Tiv. et al. v. Janet Reno, A.G., et al., No. 99 C 0872 (Pallmeyer, J.), U.S. District Court for the Northern District of Illinois, Eastern Division, Amended Petition for Writ of Habeas Corpus (received 02/18/99).

The Associated Press reported on May 1, 1999, that the Honorable

U.S. District Court Judge Mary Lisi (Providence, RI), after ordering the release of an alien who, as the Petitioner herein, had been held in detention by the I.N.S. According to the A.P., in The Providence Journal, Hon. Judge Lisi stated: "I find it incomprehensible that you can take a human being and keep them locked up for eternity", Judge Lisi told a lawyer for the INS. "I cannot ascribe to that reading of the Constitution."

In <u>Hermanowski v. Farquharson</u>, et al., C.A. No. 97-220L, In the U.S. District Court for the District of Rhode Island (decided March 1, 1999) - where a petitioner had multiple convictions (a "prolific ... criminal history"), the Court made a thorough examination of the considerations of due process, the interests of society, etc. which should be weighed against a person's constitutional rights, and it also noted that "Several federal district courts have also recently decided that indefinite detention may violate a deportable alien's due process rights." (at p. 12, , *citations omitted*). In <u>Hermanowski</u>, the Court concluded: "an alien's substantive due process rights can never be violated by detention pending deportation ...". The Court determined that: "Hermanowski's continued detention violates his substantive due process right to be free from arbitrary restraint on his liberty ..."

IRREPARABLE HARM

24. Petitioner's continuing detention is causing irreparable harm to him and his family as the family has been thrown into chaos, confusion, and fear. Petitioner understands that a final order of removal exists against him and seeks release only so that he may prepare himself and his family for

departure from the United States at the direction of the USCIS. Upon release Petitioner will abide by all orders of the USCIS.

PRAYER FOR RELIEF

WHEREFORE, the Petitioner prays this Honorable Court to grant the following relief:

- Issue a writ of habeas corpus, directed to the (a) Respondents, ordering the release immediately of Petitioner on his own recognizance, or on a reasonable bond; or
- Grant any other and further relief that this Honorable (b) Court may deem fit and proper.

Dated: May **20**, 2004

Respectfully submitted, Mourcous Morgan, by his attorney

Saher Macarius, Esq.

Law Office of Saher J. Macarius

Show Show

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BBO# 567460

CERTIFICATE OF SERVICE

I hereby certify that one copy of the enclosed Petitioner's Petition for Writ of Habeas Corpus were served upon the following parties/persons/agencies by US Certified mail:

John ASHCROFT U.S. Attorney General U.S. Department of Justice 950 Pennsylvania Avenue, NW Washington DC 20530-0001

Michael GARCIA Assistant Secretary for the U.S. Immigration and Customs Enforcement c/o Office of the General Counsel U.S. Department of Homeland Security Washington DC 20258

Bruce CHADBOURNE, Boston Field Director Bureau of Immigration and Customs Enforcement c/o Office of the General Counsel U.S. Department of Homeland Security Washington DC 20258

Andrea J. CABRAL, Suffolk County Sheriff c/o Suffolk County House of Corrections Attn: RECORDS 20 Bradston Street Boston MA 02118

United States Department of Justice Executive Office for Immigration Review Office of the Chief Clerk Board of Immigration Appeals 5201 Leesburg Pike, Suite 1300 Falls Church VA 22041

United States Attorney's Office John Joseph Moakley U.S. Courthouse 1 Courthouse Way Boston MA 02210

Signed,

Saher J. Macarius, Esq. Attorney for Petitioner 21 Walsh Street

Framingham MA 01701

508-879-4443

Date: <u>5/20/04</u>

APPENDIX

ITEM ONE:

Copy of the July 29, 2002 BIA decision affirming the decision of the Immigration Judge.

ITEM TWO:

Copy of the July 27, 2000 decision of the Immigration Judge denying Petitioner's applications for asylum, withholding of removal, and protection under the Convention Against Torture.

ITEM THREE:

Copy of the May 2, 2003 BIA decision denying Petitioner's Motion to Reopen Removal Proceedings.

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\$\JS 44 (Rev. 3/99)

CIVIL COVER SHEET

The JS-44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON THE REVERSE OF THE FORM.)

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